

Message Text

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DRAFTED BY H:HWRIGHT:CC
APPROVED BY H:MWRIGHT

S/S- MR. MILLER

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S E C R E T STATE 222586

TOSEC 351

E.O. 11652: XGDS
TAGS: OVIP (KISSINGER, HENRY A.)
SUBJECT: CONGRESSIONAL REPORT

FOR THE SECRETARY FROM MARSHALL WRIGHT

1. ACTION ON THE EMERGENCY ASSISTANCE FRONT - \$200 MILLION FOR CAMBODIA. THE CONFERENCE ON THE REGULAR FOREIGN ASSISTANCE BILL HAS NOW AGREED TO A PROVISION WHICH WOULD PERMIT THE DRAW-DOWN OF DEPARTMENT OF DEFENSE STOCKS UP TO A MAXIMUM OF \$250 MILLION IN THE CURRENT FISCAL YEAR. THE REPORT ACCOMPANYING THE CONFERENCE WILL SPECIFY THAT UP TO \$200 MILLION OF THAT AMOUNT MAY BE USED FOR CAMBODIA. WE WILL NOT, THEREFORE, NEED EITHER AUTHORIZING OR APPROPRIATING LEGISLATION IN THIS SESSION IN ORDER TO PROVIDE UP TO \$200 MILLION IN AMMUNITION AND MILITARY EQUIPMENT TO CAMBODIA. IN OTHER WORDS THEY BLINKED.

2. \$2.2 BILLION FOR ISRAEL. WHITE HOUSE, DEFENSE AND OTHERS ARE PRESSING HARD FOR ACTION ON THIS MEASURE. THE SCHEDULE IS NOW AS FOLLOWS: NEXT WEDNESDAY SECRE-
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TARY RUSH WILL TESTIFY BEFORE THE HOUSE APPROPRIATIONS

COMMITTEE ON THIS MEASURE. ON MONDAY, SENATOR CASE WILL INTRODUCE THE BILL ON THE SENATE FLOOR, AND CASE AND

JAVITS INTEND TO PUSH HARD IN THE FOREIGN RELATIONS COMMITTEE FOR QUICK HEARING AND QUICK ACTION. THAT LEAVES ONLY THE FOREIGN AFFAIRS COMMITTEE UNCOVERED. I BELIEVE THAT DOC MORGAN WILL BE RELUCTANT TO HAVE HEARINGS ON THIS MEASURE WITHOUT YOUR TESTIMONY. I SUGGEST, THEREFORE, THAT I SPEAK TO MORGAN IN TERMS OF HEARINGS SOON AFTER YOUR RETURN AND INVOLVING AN APPEARANCE BY YOU. IF YOU PREFERRED, WE MIGHT BE ABLE TO RUN THAT TOGETHER WITH YOUR ALREADY PROMISED APPEARANCE IN EXECUTIVE SESSION SHORTLY AFTER YOUR RETURN. MORGAN WILL GET NERVOUS WHEN HE DISCOVERS THAT ALL OTHER COMMITTEES HAVE SCHEDULED HEARINGS AND THEREFORE IT WOULD BE USEFUL TO KNOW YOUR DESIRES BY MONDAY.

3. CONFERENCE ON FOREIGN ASSISTANCE BILL. THE CONFERENCE GOT DOWN TO HARD WORK YESTERDAY AND SLOGGED THROUGH A SUBSTANTIAL PART OF THE BILL. WE CAME OUT MUCH BETTER THAN ANYONE PREDICTED. THE ACCESS TO INFORMATION PROVISION IS OUT. THE INDIAN RUPEE PROVISION IS OUT. WE GOT THE CAMBODIA FIX MENTIONED ABOVE. THE RESTRICTIONS ON MILITARY ASSISTANCE FOR LATIN AMERICA AND AFRICA WERE REPEALED, AS WAS THE MANDATORY REDUCTION IN THE SIZE OF MILITARY ASSISTANCE GROUPS. ON THE MONEY ITEMS, EVERYTHING WAS SPLIT DOWN THE MIDDLE BETWEEN THE SENATE AND HOUSE FIGURES, WHICH IS OKAY EXCEPT THAT THE RESULTING \$504 MILLION FOR VIETNAM RECONSTRUCTION IS VERY TIGHT. THE REAL PROBLEM, HOWEVER, IS THAT, AS PREDICTED, THE CONFERENCE BILL DOES TERMINATE MASF FOR VIETNAM AT THE END OF FISCAL YEAR '74. AT WHITE HOUSE MEETING TODAY LEHMAN SAID YOU FEEL STRONGLY THAT THE FOREIGN ASSISTANCE ACT SHOULD BE VETOED UNLESS IT PERMITS MASF FUNDING FOR SOUTH VIETNAM THROUGH FISCAL YEAR '75.

4. I AM CONVINCED IT IS IMPOSSIBLE TO GET THE CONFERENCE TO PROVIDE MASF FUNDING BEYOND JUNE '74. THE SENATE HAD VOTED TERMINATION IN '73 AND THE HOUSE IN '74. BY GETTING THE SENATE TO RECEDE TO THE HOUSE WE GOT
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AS MUCH AS WE CAN GET FROM THE CONFERENCE. CONFEREES DO NO WRITE BILLS FROM SCRATCH - THEY RESOLVE DIFFERENCES BETWEEN THE VERSIONS OF THE TWO HOUSES. ON A VERY CONFIDENTIAL BASIS I HAVE DISCUSSED THIS WITH SENATOR HUMPHREY, OUR BEST FRIEND AMONG THE SENATE CONFEREES. HE MOST EARNESTLY COUNSELS AGAINST ANY ATTEMPT TO REOPEN THIS ISSUE. IN EXCHANGE, HE PLEDGES THAT IF (AS LEHMAN PREDICTS) MASSIVE NVN-VC ASSAULT IS LAUNCHED THIS

SPRING, HE WILL LEAD THE FIGHT AT THAT TIME TO EXTEND
AUTHORITY TO PROVIDE MASF TO SOUTH VIETNAM. I HAVE ALSO

CHECKED WITH HOUSE FOREIGN AFFAIRS COMMITTEE AND CAN FIND
NO GLIMMER OF SYMPATHY FOR POSITION THAT THE HOUSE
CONFEREES SHOULD OR CAN ASK THE CONFERENCE TO DO MORE
THAN ACCEPT VERBATIM THE TEXT PASSED BY THE HOUSE (WHICH
THE CONFEREES HAVE ALREADY DONE.)

IN SHORT, THIS IS THE KIND OF HILL SITUATION IN WHICH WE
NEED TO CONTROL OUR LEMMING-LIKE INSTINCTS. WE HAVE GOT
THE BEST WE CAN GET, INCLUDING A YEAR TO GET THE PROVISION
EXTENDED OR REPEALED, WHEN CIRCUMSTANCES WARRANT. UNLESS
I HEAR FROM YOU THAT YOU REALLY FEEL THAT STRONGLY ABOUT
THIS ISSUE, I INTEND TO LEAVE IT WHERE IT IS.

4. WAR POWERS. WHITE HOUSE IS DEEPLY CONCERNED WITH
THE IMPACT OF THE WAR POWERS BILL ON THE ADMINISTRA-
TION'S SHORT-TERM AND LONG-TERM ABILITY TO CARRY OUT A
VIGOROUS AND EFFECTIVE FOREIGN POLICY. AT LIG MEETING
TODAY, STATE, DEFENSE, AND JUSTICE WERE INSTRUCTED TO
CRANK UP A COMPREHENSIVE ANALYSIS OF THE IMPACT OF THE
BILL AND RECOMMENDATIONS AS TO WHAT STEPS MIGHT BE TAKEN
TO MEET THE PROBLEM OF FOREIGN PERCEPTION OF A SHACKLED
PRESIDENT. WHAT ALL THIS REALLY MEANS IS THAT NOTHING
SIGNIFICANT WILL OCCUR PRIOR TO YOUR RETURN, EXCEPT
THE DRAFTING OF PAPERS FOR SUBMISSION TO YOU AT THAT TIME.

5. BE NICE TO PORTUGAL. BEFORE HUMPHREY LEFT FOR
EUROPE HE SIGNED LETTER TO OTHER CONFEREES ASKING THAT
WORD "PORTUGAL" BE DELETED FROM FIX REPORTED TO YOU
EARLIER. I WILL FOLLOW-UP WITH LETTER RECIPIENTS MONDAY.

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HUMPHREY LEFT HIS PROXY ON THIS ISSUE, SO WE STILL
HAVE A CHANCE TO MEET FULL PORTUGUESE EXPECTATIONS.

6. HUMPHREY RESOLUTION MENTIONED IN YESTERDAY'S REPORT
PASSED UNANIMOUSLY. TEXT FOLLOWS IN SEPTTEL. RUSH

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